

## SAFER BROMLEY PARTNERSHIP STRATEGIC GROUP

Minutes of the meeting held on 27 May 2010

### Present:

Councillor Peter Morgan (Chairman)  
 Councillor Julian Benington  
 Rob Clarke, (London Probation Service)  
 Sue Cooper, (Affinity Sutton Homes)  
 Andrew Holcombe, (Borough Commander, Fire Services)  
 Paula Morrison, (Bromley PCT)  
 Colin Newman, (LBB Head of Community Safety)  
 Terry Rich, (LBB Director of Adult & Community Services)  
 Eithne Rynne, Community Links Bromley  
 Sarah Walker, (Metropolitan Police Authority)

### Also Present:

Councillor John Carvin  
 Susie Clark, (Communications Officer)  
 Howard Clark, (Bromley Community Engagement Forum)  
 Karen Fletcher-Wright, (Assistant Director CYP: Access and Inclusion)  
 Martin Huxley, (Detective Superintendent, Metropolitan Police)  
 Councillor Kate Lymer  
 Elaine Morgan, (LBB Youth Offending Team)  
 Malcolm Noone, (Chief Inspector, Metropolitan Police)  
 Dave Prebble, (Metropolitan Police)  
 Peter Williams, (Government Office for London)

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| <b>1</b> | <b>INTRODUCTIONS / APOLOGIES FOR ABSENCE</b>                                                                                                                                                                                                                   | <b>Action</b> |
|          | Apologies were received from Councillor Reg Adams, James Cleverly (Metropolitan Police Authority), Charles Griggs (Borough Police Commander), Howard Oldstein (The Glades), Tracey Pidgeon (London Ambulance Service) and Jean Levy (Community Links Bromley). |               |
| <b>2</b> | <b>CONFIRMATION OF CHAIRMAN</b>                                                                                                                                                                                                                                | <b>Action</b> |
|          | Councillor Peter Morgan was confirmed as the Chairman of Safer Bromley Partnership.                                                                                                                                                                            |               |
| <b>3</b> | <b>MINUTES OF LAST MEETING / MATTERS ARISING</b>                                                                                                                                                                                                               | <b>Action</b> |
|          | The notes of the last meeting held on 11 <sup>th</sup> March 2010 were received:<br><br>It was noted:                                                                                                                                                          |               |

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|                 | <p>Minute 2 – Minute of Last Meeting/Matters Arising – The Deputy Borough Commander confirmed that a high level of partner working was still being undertaken in response to the High Street disorder in Orpington. There was strong engagement with Orpington College, with an emphasis placed on post-school deployment as 50% of Orpington College students reside out of the borough. Work was also being undertaken with local media to encourage a more positive image of Orpington College students. There would be a further meeting of all partners in August 2010 to consider the effectiveness of measures taken.</p> <p>Minute 4 – Budget Proposals 2010/2011 – The Director of Adult and Community Services reported that the Executive had agreed to carry forward a proportion of the Portfolio underspend to fund the Domestic Violence Advocacy project for the next six months, however additional funding would then need to be identified.</p> <p><b>It was AGREED that the minutes be approved.</b></p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | <p>CN to update</p>  |
| <p><b>4</b></p> | <p><b>PERFORMANCE MANAGEMENT REPORT (2009/2010)</b></p> <p>Consideration was given to the performance management report for 2009/10.</p> <p>The majority of the targets had a Green rating, reflecting positive progress throughout the year. However there were a small number of targets that had been rated Red or Amber.</p> <p>There was a red indicator around reduce gun crime rate PSA23. Martin Huxley explained the target had been impacted by a change in the accounting rules which widened the classification of gun crime to include the intimidated possession of a firearm. Although the target had not been achieved, there had been a reduction in gun crime of 9% during 2009/10. The Chairman asked how further reductions in the gun crime rate might be achieved. Martin Huxley explained that publicity through the local media and weapons amnesties had been effective, but that the number of gun crime offences was low in comparison with neighbouring boroughs. Councillor Canvin queried the proportion of these offences that related to imitation firearms. This was hard to measure as firearms had to be recovered to be examined, but Martin Huxley confirmed that imitation firearms and real weapons without ammunition were used in firearms offences, but that some imitation firearms had been adapted to fire bullets.</p> <p>The Head of Community Safety highlighted the green indicator for the target to reduce the number of young people within the Youth Justice System receiving a conviction in Court who are sentenced to custody, and underlined the hard work of the Youth Offending Team in achieving this. There was a red indicator around 90% of young offenders in suitable education, employment or training, reflecting the significant challenge of the target. A range of critical factors acting as a barrier for young offenders had been identified, and an action plan was being developed. There was an amber indicator</p> | <p><b>Action</b></p> |

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|                 | <p>around increase the proportion of young offenders with access to suitable accommodation. Elaine Morgan explained that this target had been disproportionately impacted by one young person reporting on 3 orders. Although this young person had been accommodated, his needs were so complex that the accommodation could not be rated as 'suitable'.</p> <p>There was an amber indicator around % of ASBOs where there is a detected breach in conditions. The Head of Community Safety explained that the disproportionate increase in Q4 related to localised issues regarding multiple ASBOs issued in the Mottingham area and was a feature of firm enforcement of these orders.</p> <p>There was a red indicator around increased % of drug users retained in treatment for 12 weeks. There had been significant progress against this indicator throughout the year, however the improvement was not high enough to meet the target. Performance against this target had been included as part of the priority areas for action within the Treatment Plan for 2010/2011. The Chairman underlined the potential to monitor the effectiveness of the 12 week treatment programme by identifying the number of clients who continued to use drugs after completion of the treatment, and asked how many offenders were drug users. Dave Prebble explained there had been an increase in the adult and problematic drug user population and that two drugs workers were based in Bromley Police Station. The Chairman asked that the number of offenders identified as drug users be provided to the Partnership as well as figures for the proportion that had received drug treatment. In addition, it was agreed that some analysis of the effectiveness of treatments in people remaining 'drug free' needed to be undertaken.</p> <p><b>It was AGREED that the Performance Management report for 2009/10 be noted.</b></p> | <p>MH/DP<br/>CN</p>  |
| <p><b>5</b></p> | <p><b>DRAFT ANTI SOCIAL BEHAVIOUR STRATEGY 2010/2013</b></p> <p>Consideration was given to a report outlining the draft Anti Social Behaviour Strategy, which would now be subject to a widespread consultation process to support the development of the final draft Strategy for agreement in Autumn 2010.</p> <p>In considering the Strategy, the Chairman queried how parenting orders could be utilised in supporting the strategy. Elaine Morgan explained that parenting orders and contracts had been used in a range of areas, such as in the reduction of truancy, but consideration had to be given as to how such orders could be resourced. A Family Intervention project that would utilise parenting orders and give an indication of the costs involved had just received grant funding.</p> <p>Martin Huxley highlighted the role of the police in prevention and engagement as well as enforcement, and supported the draft protocol in the draft strategy.</p> <p>Elaine Morgan underlined the need to involve the Local Children's</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | <p><b>Action</b></p> |



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| <b>7</b> | <b>REVIEW OF PARTNERSHIP CONSTITUTION</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | <b>Action</b> |
|          | <p>Consideration was given to a report setting out proposed changes to the Partnership's Constitution in light of recent legislative changes introducing the Probation Service as a 'Responsible Authority' for the purpose of forming Community Safety Partnerships, and the implications of the Partnership's new responsibility to incorporate the reduction of re-offending within its official remit.</p> <p>The Head of Community Safety summarised the changes and highlighted the increased emphasis of the Partnership on working to reduce re-offending.</p> <p><b>It was AGREED to –</b></p> <ol style="list-style-type: none"> <li><b>1) endorse the proposed changes to the Constitution;</b></li> <li><b>2) note the new requirement for the Partnership to include the reduction of re-offending as part of its ongoing strategic responsibility;</b></li> <li><b>3) note the information relating to the Ministry of Justice guidance on the new arrangements and Statistical Bulletin outlining re-offending rates.</b></li> </ol> |               |
| <b>8</b> | <b>SAFER BROMLEY PARTNERSHIP RISK REGISTER</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | <b>Action</b> |
|          | <p>Consideration was given to a report outlining a number of risks impacting on the Safer Bromley Partnership.</p> <p>The Head of Community Safety explained that a recent audit assessment of the Local Strategic Partnership had identified the need to develop a central Risk Register that would be held by the Local Strategic Partnership Executive around joint and common risks across the Thematic Partnership. As part of this the Safer Bromley Partnership would hold a Risk Register identifying its own particular risks. Risks would be those held by the Safer Bromley Partnership as a whole, not by individual partners.</p> <p>Paula Morrison asked whether the risk register included contingency planning for emergencies. Emergency Planning was not the responsibility of the Partnership but the work of the Partnership might well be put at risk if a number of the partners were tackling a major incident or impacted by illness.</p> <p><b>It was AGREED that the draft Risk Register be agreed.</b></p>               |               |
| <b>9</b> | <b>INTEGRATED OFFENDER MANAGEMENT</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | <b>Action</b> |
|          | <p>Consideration was given to a report setting out proposals for developing an Integrated Offender Management system within Bromley. This system would allow effective multi-agency</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |               |

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|                  | <p>management of offenders and deliver outcomes of reduced re-offending, improved public confidence and provide a more holistic approach to crime reduction.</p> <p>The Head of Community Safety outlined the need to develop a Strategic-level board to provide governance, accountability and act as the main body for monitoring, evaluation and the setting of control strategies. Membership of this board would include Police, Probation, Adult and Community Services, the Youth Offending Team, the Primary Care Trust, the Chair of the Domestic Abuse Steering Group, Oxleas NHS Trust and the South London and Maudsley NHS Trust.</p> <p>The Head of Community Safety confirmed that Martin Huxley had agreed to be Chairman to the Board, and Rob Clarke, Deputy Chairman. The Terms of Reference for the Strategic Board were currently in development. The Board would be responsible and accountable to the Strategic Group of the Safer Bromley Partnership.</p> <p><b>It was AGREED to –</b></p> <ol style="list-style-type: none"> <li><b>1) note the outline of proposals for an Integrated Offender Management system;</b></li> <li><b>2) endorse the outline framework for the system;</b></li> <li><b>3) undertake work to develop formal Terms of Reference for each of the constituent groups that will make up the system.</b></li> </ol> |                      |
| <p><b>10</b></p> | <p><b>BROMLEY CRIMINAL JUSTICE GROUP UPDATE</b></p> <p>Consideration was given to a report underlining the role of the borough’s Criminal Justice Group and providing an update to members of the Partnership on recent changes in relation to the Chairmanship and performance monitoring processes utilised by the group.</p> <p>Dave Prebble underlined the willingness of clerks of the Magistrates Court to engage with the community around the work they do, and to work more closely with partners to improve the public’s experience and confidence in the criminal justice system.</p> <p>The Head of Community Safety noted that some concern had been expressed in recent weeks about the levels of financial penalties imposed on those guilty of ‘enviro-crime’ offences such as fly-tipping. It was noted that sentencing practice is a significant feature in the factors contributing to confidence in the Criminal Justice System and work should be undertaken to address this in community engagement work.</p> <p><b>It was AGREED to –</b></p> <ol style="list-style-type: none"> <li><b>1) note the role of Bromley Criminal Justice Group and its current chairing arrangements;</b></li> </ol>                                                                                                                                              | <p><b>Action</b></p> |

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|                  | <p><b>2) note the changes in relation to the collection of Performance Monitoring Data by Bromley Criminal Justice Group.</b></p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                      |
| <p><b>11</b></p> | <p><b>REPORTS FROM SUB-GROUPS</b></p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | <p><b>Action</b></p> |
|                  | <p><u>Tactical Group</u> – Martin Huxley reported that 2009/10 had been a successful year with a reduction of 10% in Total Notifiable Offences, which equated to over 2,500 fewer offences across the borough. It would be a challenge to achieve a further reduction in Total Notifiable Offences in 2010/11. In terms of crime, Bromley had been ranked as the 5<sup>th</sup> safest borough in London, with Darwin and Shortlands wards as the safest in London. Bromley was also the safest London Borough from a fire safety perspective.</p> <p>Andy Holcombe underlined the importance of looking at longer term trends when considering crime rates. Benchmarking against levels of crime in other boroughs would also be useful. Dave Prebble highlighted that fear of crime was still an issue and noted that it was important to utilise a wide range of media to increase public confidence.</p> <p>In response to a question by the Chairman regarding a slight increase in thefts from shops in Bromley, Martin Huxley confirmed that there were significant resources in town centres to discourage theft from shops, including CCTV and the work of Safer Neighbourhood Teams and Town Centre Managers. There was a Community Network between shops and shops could also sign up to the Shop Safe Radio scheme. The Glades had an excellent communications strategy in response to theft.</p> <p><u>DAT</u> – Dave Prebble advised that the Drug Action Team had just gone through a commissioning process of providers and set a range of new Performance Indicators.</p> <p>Regarding treatment, Bromley’s number of starts and exits was above the national average, and in terms of planned exits, Bromley was in the top quartile in London. Young people were now measured separately to adults, but both groups were on target and there had been improved engagement with parents.</p> <p>In terms of offenders who were drug users, the DAT was benchmarking against boroughs within the Diamond Initiative to identify best practice.</p> <p><u>YOT</u> – Elaine Morgan advised that the YOT had achieved a reduction in first time entrants to the Criminal Justice System. However those young people who were involved in the Criminal Justice System tended to have more complex needs, and Bromley had also been involved in accommodating young people from neighbouring boroughs where they were identified to be at risk. After 3 months of residency in the borough, these young people became the responsibility of Bromley YOT. The key issues for</p> |                      |

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|           | <p>young offenders in 2009/10 had been drug and motoring-related offences and criminal violence against the person.</p> <p><u>Bromley Community Engagement Forum</u> – Howard Clark reported that Judith Cross would be taking over as Chairman of the BCEF from 13<sup>th</sup> July 2010. The Bromley Community Engagement Forum would be holding an outreach day on 16<sup>th</sup> June 2010 in The Glades shopping centre and partners were invited to get involved.</p> <p>As it would be their last meeting, the Chairman thanked Elaine Morgan and Howard Clark for their excellent work as part of the Partnership.</p>                                                                                                                                                                                     | All Partners |
| <b>12</b> | <p><b>PUBLIC PROTECTION AND SAFETY PDS COMMITTEE SCRUTINY OF SAFER BROMLEY PARTNERSHIP - 6 JULY 2010</b></p> <p>The Head of Community Safety highlighted that the Public Protection and Safety Policy Development and Scrutiny Committee had assumed statutory responsibility to provide formal scrutiny of the work of the Safer Bromley Partnership. The meeting on 7.00pm on 6<sup>th</sup> July 2010 would hold the Partnership to account for its activities across the past year, and the Head of Community Safety extended an invitation to all members of the Partnership to attend the meeting.</p> <p><b>It was AGREED to note the statutory responsibility of the Public Protection and Safety Policy Development and Scrutiny Committee to scrutinise the work of the Safer Bromley Partnership.</b></p> | Action       |
| <b>13</b> | <p><b>INFORMATION ITEMS</b></p> <p>(a) The Bromley Community Engagement Forum News Update had been circulated for information and was noted.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | All Partners |
| <b>14</b> | <p><b>ANY OTHER BUSINESS</b></p> <p>The Head of Community Safety outlined recruitment processes that were currently ongoing across the Community Safety Team. It was hoped that the vacant positions would be recruited to by September. Eithne Rynne reported that Community Links Bromley had achieved a NAVCA Quality Award following a rigorous audit. She highlighted the Volunteer Awards Night would take place at 6.00pm on 1<sup>st</sup> June 2010 at the Parish Church, and reported that a recent event around community engagement with hard-to-reach groups had been a great success.</p> <p>Paula Morrison noted that the change in government would impact on the NHS, with planned Healthcare for London changes around accident and emergency and acute care provision being</p>                   | Action       |

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|           | <p>reconsidered. The Bromley PCT would also be impacted by a reduced budget. She confirmed that the Bromley PCT would shortly have elected members on their Board, supporting greater accountability.</p> <p>Sue Cooper noted that a caseworker had been secured for a planned Family Intervention Project. There had been a number of successes in reducing anti-social behaviour, including the closure of a “crack house” in Penge. The Audit Commission had recently awarded Affinity Sutton two stars following an inspection. Community engagement work in the Mountfield Estate was ongoing. Andy Holcombe underlined the importance of involving partners, including the Fire Service, in Vulnerable Adult Safeguarding Board where appropriate.</p> <p>Councillor Benington highlighted the success of the Council’s Special Constable scheme, particularly in light of a London-wide recruitment drive for Special Constables.</p> |               |
| <b>15</b> | <b>DATE AND TIME OF NEXT MEETING</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | <b>Action</b> |
|           | <p>All Meetings start at 10.00am unless otherwise notified.</p> <p>23<sup>rd</sup> September 2010</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |               |

The Meeting ended at 12.10 pm

Chairman